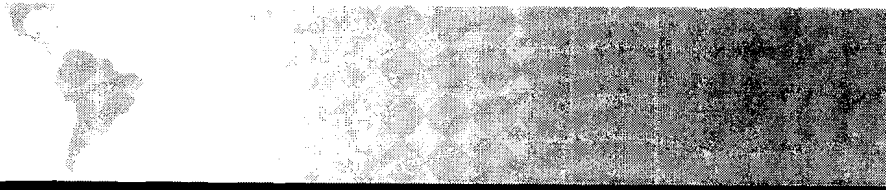


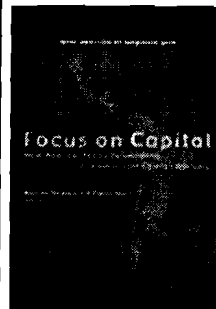
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ONLINE ISSUES

- Spring 2005, 48(2)
- Fall 2004, 48(1)
- Spring 2004, 47(3/4)
- Fall 2003, 47(1/2)
- Spring 2003, 46(3/4)
- Fall 2002, 46(1/2)
- Spring 2002, 45(3/4)
- Fall 2001, 45(1/2)



Focus on Capital. New Approaches to Developing Latin American Capital Markets. By Kenroy Dowers & Pietro Maci (eds.). Washington, D.C.: The Inter-American Development Bank, distributed by The Johns Hopkins University Press, 2003, p. \$26.75.

A quick look at the table of contents of *Focus on Capital* might lead some to conclude that it is just another neoliberal bible preaching converts how to facilitate the accumulation of capital in Latin America through the adoption of sound macroeconomic policies, strengthening the law and liberalizing capital markets. They will be disappointed because, unlike many recent publications by the Inter-American Development Bank, it does not even address social policy and the problem of income inequality.

A close reading leaves no doubt. *Focus on Capital* is definitely not about wealth distribution, just about wealth creation. However, those who read through its pages will realize that *Focus on Capital* calls for a rejection of what Luiz Carlos Bresser Pereira has called the "second Washington Consensus", the sole reliance of Latin American economies on foreign savings. Instead, the authors argue that Latin American development has to come from within. Latin American societies have to gain control over their own economic growth by developing the ability to mobilize local savings for productive enterprises, thus reducing their dependence on international capital flows in order to prevent the perverse shocks caused by international capital crises.

The purpose of the book is to provide guidelines for policy makers, regulators and business people in Latin America to develop capital markets that will reduce their reliance on external financing. It is written in simple terms to make it accessible to a broad audience, although some aspects may still be fairly technical. The chapter authors are practitioners, consultants and academics who believe that financial and capital markets are a public good that is vital for economic growth. The point of departure for their recommendations is an analysis of the capital market development in Latin America and the Caribbean. This is probably the book's weakest aspect. Although the authors unanimously agree that capital markets in the region are underdeveloped, very few support their claim with evidence. Andrew Hook's analysis of infrastructure across the region and Mike Lubrano's discussion on corporate governance in Mexico and Colombia are the main exceptions. However, some authors base their recommendations on the recent history of capital markets in Europe and, to a lesser extent, the United States and Canada, while others discuss how capital markets should function in the abstract. This is a major shortcoming that weakens their arguments, because the book provides policy goals and guidelines, but the lack of discussion on the state of capital markets in Latin America leaves the reader with no credible strategy for their implementation in the region.

context of the region.

In spite of this, *Focus on Capital* proposes a set of important strategies to develop capital markets in two stages and suggests roles for the public and the private sectors. The first stage should focus on the creation of a legal framework for the development of capital markets; second—the book's main focus—should emphasize the increase of market activity and liquidity, broadening investor participation and expanding the types of financial instruments. To achieve these, the authors recommend development of institutional investors, government and corporate transparency (through the adoption of international accounting and auditing standards), investment in human capacity (educating government officials and practitioners on how to develop capital markets), demutualization (privatization) of exchanges, use of bond markets to stimulate the private sector, development of derivatives markets, reduction of tax disincentives for equity and non-banking debt financing, promotion of financing for small and medium enterprises and acquisition of the latest technology to facilitate the integration of capital markets across the region. This is a major recommendation of the book. Given the small size of economies, the authors call for the elimination of geographic restrictions to the movement of capital across Latin America, in order to develop either a single market or a web of well-integrated capital markets.

The authors believe that the challenge is more one of will rather than technical feasibility; they recommend a partnership of public sector and private sector actors. This is one of the strongest aspects. To develop this partnership, Osvaldo Agatiello calls for a moral exercise at levels of government, industry and individual practitioner (I would add the firm level too) to regard their material interests in relation to those of society as a whole. He believes that the exercise of morality should lead governments to reject a paternalistic view that regards the state as the sole leader and should help civil society reject a parasitic approach to the public sector. The authors in general also encourage the private sector to take the initiative in proposing and adopting self-regulation of capital market behavior and they recommend the government to restrain from interfering in the market, except for protecting the public interest.

While these policy recommendations are quite insightful, many chapters are missing a solid grounding on the realities of specific Latin American markets. If *Focus on Capital* was an empirical book, this would be a major drawback. However, it is a manual to give policy makers and market practitioners new ideas on how to build capital markets in the region. With this in mind, *Focus on Capital* is an intriguing and thought-provoking book for all those willing to explore new strategies to help Latin America achieve more autonomous development.

*Peter
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